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Provide Telecommunications Services as a

Provider of Resold Interexchange Services

and Alternative Operator Services Within

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Arizona Corporation Commission

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BEFORE THE ARIZONA CORPORATION COMMISSION

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In the Matter of the Application of OCMC,
Inc. to Obtain a Certificate of Convenience and Necessity From One Call
Communications, Inc. d/b/a Opticom to

Docket No. T-04103A-02-0274

Docket No. T-02565A-02-0274

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EXCEPTIONS TO RECOMMENDED OPINION AND ORDER

OCMC, Inc. ("OCMC"), through this filing, respectfully submits the following exceptions to the Recommended Opinion and Order ("ROO") dated November 5, 2004. As set forth below, OCMC requests that the Commission revise certain of the compliance filing deadlines to account for the transition occurring as part of this transaction. Furthermore, OCMC requests that the Commission grant the waiver requested pursuant to AAC R14-2-1006.



### I. OCMC Requests Thirty Days in Which to Make Certain Compliance Filings

As recognized in paragraph 4 of the Recommended Opinion and Order, this case involves the transfer of One Call Communications, Inc.'s ("Opticom") Certificate of Convenience and Necessity to OCMC. Staff has recommend approval of that transfer subject to certain conditions. ROO at ¶ 4, 38-40. Because this matter involves a transfer, OCMC respectfully requests that the compliance filings required under paragraphs 39 and 40 be amended so that OCMC may make those filings "within 30 days of the effective date of this Decision." As currently written, the Order would require OCMC to make these filings "30 days prior to providing service." Given the need for continuing service to customers, OCMC submits that the proposed language is more appropriate and will meet the Commission's goal of confirming that these compliance items are completed in a timely manner and properly filed with the Commission.

## II. Granting OCMC a Waiver Pursuant to AAC R14-2-1006 Is in the Public Interest

The Recommended Opinion and Order provides for a denial of OCMC's request for a waiver to allow it to complete zero minus calls. As set forth below, OCMC recognizes the importance of completing these calls in a quick and accurate manner and firmly believes that it has provided the Commission with sufficient information to merit the granting of a waiver pursuant to AAC R14-2-1006. Without this waiver, competition in this market will be eliminated, and customers, none of whom has shown any dissatisfaction with this service, will be disrupted. For the reasons stated below, OCMC believes that granting this waiver is in the public interest.



### A. OCMC Has Provided Sufficient Evidence to Support a Waiver Pursuant to AAC R14-2-1006.

As part of this waiver request, OCMC provided detailed information regarding the facilities to be used to process zero minus calls and its zero minus call completion procedures. *See* Exhibit A-1. As set forth in Staff's Supplemental Report and as recognized in the Recommended Opinion and Order, Staff specifically found that OCMC has the ability to process zero minus calls as accurately and reliably as Qwest. *See* Supplemental Staff Report(8/23/04) at 3; ROO at ¶ 20. Staff also concluded in an earlier Report that based on the information provided, OCMC has the ability to quickly process zero minus emergency calls. *See* Amended Staff Report (4/26/04), at 8. However, despite these findings, Staff and the Administrative Law Judge found that, because OCMC could not demonstrate conclusively that its call processing times for zero minus emergency calls equaled those of Owest, OCMC's request for a waiver should be denied.

OCMC fully recognizes and appreciates the importance of quick and accurate processing of zero minus emergency calls. *See* Hearing Transcript (Tr.) at 27. For this reason, OCMC uses state-of-the-art systems and technologies and closely monitors processing times and processing quality of all zero minus calls, including emergency calls. *See* Tr. at 18-19, 27. OCMC also believes that call processing speeds for zero minus calls must be balanced with the quality of such processing so that callers are routed to the appropriate agencies in the appropriate manner. Given these competing interests, OCMC submits that based on its extensive experience in this field that its zero-minus emergency call processing appropriately balances these competing interests. *See* Tr. at 27-28.

As set forth in the Recommended Opinion and Order, OCMC's call processing times are within seconds of those reported by Qwest. *See* ROO at ¶ 30 n. 4. It is important to note, however, that the processing times reported for both Qwest and



OCMC include non-emergency call processing, such as dialing instructions, time of day, and calling card calls. These types of calls necessarily impact the average times and given the volume of non-emergency calls processed by Qwest, it is not surprising that its total average call processing times are less than those provided by OCMC. As OCMC has stated throughout this process, it does not dispute that Qwest processes its zero-minus emergency calls in a quick and accurate manner. However, based on the use of similar technologies and qualified operators, OCMC submits that its call processing times are necessarily as quick and accurate as those of Qwest. *See* Tr. at 27-28. Furthermore, as Mr. Hill testified at the hearing, based on-going test calls and based on OCMC's extensive experience in processing these calls since 1991, OCMC believes that its call processing times specifically for zero minus emergency calls meet or exceed those of Qwest. Tr. at 16, 27-28. Indeed, OCMC is currently authorized to complete zero minus calls in thirty states and has never received a complaint regarding that service. *See* Exhibit A-1; Tr. at 16.

During the rulemaking process in which AAC R14-2-1006 was approved, the Commission described the waiver provision as follows: "This procedure will permit the Commission to examine the AOS provider's emergency call handling capability, training procedures, and emergency telephone number database to insure that emergency calls can be rapidly and accurately routed." Decision No. 58421 App. B, at 23. As described above, this is the type of information that OCMC provided to the Commission and upon which the Commission Staff based its finding that "OCMC has the capability to process zero-minus calls quickly and accurately." Accordingly, OCMC submits that its filing has met the standards required by the Rule and warrants that a waiver be granted.



### B. OCMC's Predecessor Has Operated without Incident Pursuant to a Waiver Granted by the Commission

In consideration of this waiver request, it is also important to note that Opticom, the assets of which the management of Opticom (which formed OCMC, Inc.) purchased as part of this transfer, has provided zero minus call completion in Arizona since 1995 and was granted a waiver by the Commission in Decision No. 61274. In that Decision, the Commission based its decision, at least in part, on Staff's finding that "the Company has provided the Staff with the necessary data to clearly and convincingly demonstrate that it has the capability to process zero-minus calls with equal quickness and accuracy as provided by the LEC." In this case, because OCMC is the successor to Opticom, it would be providing completion of zero minus calls in the same manner as Opticom, except that the technology and processes now in use by OCMC are superior to those approved for Opticom in Decision No. 61274. Indeed, there is no record of any complaint being filed at the Commission (or in any jurisdiction) relating to zero minus call completion by Opticom. This serves to further support a finding that a waiver is appropriate for OCMC.

### C. Allowing OCMC to Complete Zero Minus Calls Is in the Public Interest

As set forth above, OCMC believes that it has submitted adequate information pursuant to AAC R14-2-1006. However, if it is determined that the Rule requires OCMC to submit data showing conclusively that emergency-specific call processing times meet or exceed those of Qwest, then OCMC submits that a waiver of that requirement pursuant to AAC R14-2-1014 is in the public interest. In this case, if OCMC is not provided the waiver requested, it will lead to customer disruption. If a waiver is denied for OCMC, it will be required to notify customers that it can no longer complete



those calls. This will lead to disruption, including re-programming of systems to route calls to the LEC. In this case, when there is no evidence that any of the customers are dissatisfied with the call completion being provided, a change is not warranted.

In addition, OCMC is not aware of any other provider that has received a waiver of this requirement. Accordingly, the denial of OCMC's waiver request will eliminate competition for the completion of zero minus calls and operator services which currently exists and will provide customers with fewer choices. Because the waiver relates to all zero minus call completion, not only emergency calls, OCMC will be removed from the zero-minus market, and Qwest will be a monopoly provider in this area, which will serve to further degrade telecommunications competition in Arizona.

### III. Conclusion

For the reasons set forth above, OCMC submits that it has complied with AAC R14-2-1006 and that a waiver is appropriate and should be granted. In the alternative, if it is determined that OCMC has not met the standard set forth in AAC R14-2-1006, OCMC requests that it is in the public interest to grant a waiver of that requirement pursuant to AAC R14-2-1014. OCMC further requests a revision to the compliance filing requirements set forth in paragraphs 39 and 40 to allow OCMC to make those filings within "within 30 days of the effective date of this Decision."

DATED this 15th day of November, 2004.

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of the foregoing filed this 15th day of November, 2004, with:

ORIGINAL and fifteen (15) copies

The Arizona Corporation Commission Utilities Division – Docket Control 1200 W. Washington Street Phoenix, Arizona 85007

COPIES of the foregoing hand-delivered this 15th day of November, 2004, to:

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